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Industrial pollution and cancer in Spain: An important public health issue.

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1 **Title page**

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7

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26

27 **Abstract**

28 Cancer can be caused by exposure to air pollution released by industrial  
29 facilities. The European Pollutant Release and Transfer Register (E-PRTR) has made it  
30 possible to study exposure to industrial pollution. This study seeks to describe the  
31 industrial emissions in the vicinity of Spanish towns and their temporal changes, and  
32 review our experience studying industrial pollution and cancer. Data on industrial  
33 pollutant sources (2007-2010) were obtained from the E-PRTR registries. Population  
34 exposure was estimated by the distance from towns to industrial facilities. We  
35 calculated the amount of carcinogens emitted into the air in the proximity (<5km) of  
36 towns and show them in municipal maps. We summarized the most relevant results and  
37 conclusions reported by ecological E-PRTR-based on studies of cancer mortality and  
38 industrial pollution in Spain and the limitations and result interpretations of these types  
39 of studies. There are high amounts of carcinogen emissions in the proximity of towns in  
40 the southwest, east and north of the country and the total amount of emitted carcinogens  
41 is considerable (e.g. 20 Mt of arsenic, 63 Mt of chromium and 9 Mt of cadmium).  
42 Although the emissions of some carcinogens in the proximity of certain towns were  
43 reduced during the study period, emissions of benzene, dioxins+furans and  
44 polychlorinated biphenyls rose. Moreover, the average population of towns lying within  
45 a 5km radius from emission sources of carcinogens included in the International  
46 Agency for Research on Cancer list of carcinogens was 9 million persons. On the other  
47 hand, the results of the reviewed studies suggest that those Spanish regions exposed to  
48 the pollution released by certain types of industrial facilities have around 17% cancer  
49 excess mortality when compared with those unexposed. Moreover, excess mortality is  
50 focused on digestive and respiratory tract cancers, leukemias, prostate, breast and  
51 ovarian cancers. Despite their limitations, ecological studies are a useful tool in

52 environmental epidemiology, not only for proposing etiological hypotheses about the  
53 risk of living close to industrial pollutant sources, but also for providing data to account  
54 for situations of higher mortality in specific areas. Nevertheless, the reduction of  
55 emissions should be a goal, with special relevance given to establishing limits for  
56 known carcinogens and other toxic substances in the environs of population centers, as  
57 well as industry-specific emission limits.

58

59

60 **Key words:** epidemiology, cancer, industrial pollution, mortality.

61

## 62 **1. Introduction**

63

64 Cancer was the second leading cause of death behind cardiovascular diseases  
65 and caused over 8.7 million deaths globally in 2015 (Global Burden of Disease Cancer  
66 Collaboration et al., 2017). In scientific circles, there is a consensus that "environment"  
67 (construed in its widest sense as lifestyle, habitat and setting, occupation and diet) is  
68 implicated in the etiology of many types of cancer (Tomatis et al., 1990). In a stricter  
69 sense, many authors consider the term "environmental" to cover only those exposures  
70 that are present in the daily life of persons and defy individual control. In other words,  
71 they only consider those that correspond to habitat and setting—air (both indoor and  
72 outdoor), water and soil pollution—although occupational exposures could also be  
73 included in this category.

74

75 Specifically, air pollution, which is a complex mixture of different gaseous and  
76 particulate components, varies greatly by locality and time. In recent years and in urban

77 settings in particular, there has been an increase in traffic-related air pollution (with  
78 emissions of products generated by the combustion engine, including volatile organic  
79 compounds, nitrogen oxides, and fine particulate matter) along with the ensuing  
80 consequences on ozone levels. In addition, there are also emissions of industrial origin,  
81 rendering it difficult to study their respective health effects separately, perhaps because  
82 of the lack of information on specific emissions of each source.

83

84         Additionally, there is a biological rationale for numerous components of the air  
85 pollution mix, including benzo[a]pyrene, benzene, some metals, particles (especially  
86 fine particles), and possibly ozone, having a carcinogenic potential (Boffetta and  
87 Nyberg, 2003). In fact, recently, in October 2013, outdoor air pollution and particulate  
88 matter in outdoor air pollution were classified by the International Agency for Research  
89 on Cancer (IARC) as Group-1 carcinogens (Loomis et al., 2013). This decision was  
90 based on a review of the evidence provided by hundreds of epidemiological population-  
91 based studies and on experimental results of carcinogenicity in animals. In adults, for  
92 example, it is estimated that 1–2% of lung cancer cases are associated with the presence  
93 of a high concentration of these compounds (Alberg and Samet, 2003). The proposed  
94 mechanism is as follows: exposures to outdoor air pollution or particulate matter in  
95 polluted outdoor air are associated with increases in the type of genetic damage shown  
96 to be predictive of cancer in humans (Straif et al., 2013).

97

98         There is also evidence that exposure to elevated PM<sub>2.5</sub> after hepatocellular  
99 carcinoma diagnosis may shorten survival, with larger effects at higher concentrations  
100 (Deng et al., 2017), and that exposure to outdoor air pollution is associated with bladder  
101 cancer including occupational and residential exposure to traffic or traffic emissions

102 (Loomis et al., 2013). More recently Goldberg MS et al (Goldberg et al., 2017) have  
103 shown that ambient NO<sub>2</sub> and ultrafine particles may increase the risk of incident  
104 postmenopausal breast cancer. Because millions of people are exposed to high levels of  
105 air pollution and the dimensions of the problem are not yet fully known (Loomis et al.,  
106 2013), this is a major public health problem.

107

108 In the context of one source of air pollution, industrial activity, public Pollutant  
109 Releases and Transfers Registers (PRTRs) provide information about releases to air,  
110 water, and soil from a broad variety of productive activities (Wine et al., 2013), based  
111 on the principle of the right to public access to environmental information. This can be  
112 very useful for assessing population exposure to industrial pollution. It should be noted  
113 that some industrial facilities have introduced technical improvements in their  
114 production processes in recent years and, thus, achieved reductions in their pollutant  
115 emissions. Nevertheless, large quantities of toxic substances have been indiscriminately  
116 released for many years, which may have had and/or may still have an impact in the  
117 medium-to-long term health of the population exposed to such pollution. Several studies  
118 have determined that residential areas in the vicinity of industrial pollution foci are  
119 higher-risk cancer areas for adults (Bulka et al., 2013; Cambra et al., 2013; García-Pérez  
120 et al., 2015b; Morton-Jones et al., 1999; Pascal et al., 2013).

121

122 In Spain, the combination of the application of the European Directive on  
123 Integrated Pollution Prevention and Control (IPPC) and the subsequent creation of the  
124 European Pollutant Emission Register (EPER) and European Pollutant Release and  
125 Transfer Register (E-PRTR; <http://prtr.ec.europa.eu/>) has provided data which has  
126 made it possible to ascertain the importance of exposure to industrial pollution across a

127 country and to initiate a line of work aimed at revealing the consequences of such  
128 exposure on population health, specifically in cancer mortality (Fernández-Navarro et  
129 al., 2012; García-Pérez et al., 2009, 2013, 2015b, López-Abente et al., 2012b, 2012a).  
130 These ecological studies, despite their limitations, could be a useful and inexpensive  
131 tool for proposing etiological hypotheses. They allow us to identify plausible ecological  
132 associations between cancer mortality and exposure to industrial pollution to be studied  
133 more deeply in order to perform preventive measures in the environmental and/or public  
134 health context.

135

136 This report seeks to (1) describe the population exposure to carcinogens released  
137 from industrial facilities in Spain, based on the emissions to air recorded in the  
138 aforementioned registers, (2) describe our experience studying industrial pollution and  
139 cancer mortality in Spain, and (3) discuss the challenges posed by this type of study and  
140 the interpretation of the results.

141

142

## 143 **2. Methods**

144

145 Data on industrial pollutant sources for the period 2007-2010 were obtained  
146 from the E-PRTR and IPPC registries and supplied by the Spanish Ministry of  
147 Agriculture, Food & Environment (Ministerio de Agricultura, Alimentación y Medio  
148 Ambiente). This database contains information regarding 6,850 facilities identifying,  
149 among other variables, the industrial activity and the installation's geographical location  
150 by reference to its coordinates. Additionally, it includes information about the emissions  
151 of 105 pollutants, some of them carcinogens. There were no equivalent quality data

152 from previous years because reporting pollutant emissions to these registers had been  
153 voluntary prior to 2007. However, as in the previous industrial registers, the emissions  
154 had been annually reported by the industries themselves.

155

156 Population exposure to industrial pollution was estimated by referencing the  
157 distance from town centroids to industrial facilities. All the geographic coordinates of  
158 the industries registered were validated using orthophotos and detailed information  
159 obtained with the aid of the new tools provided by the Internet and Google Earth (with  
160 aerial images and street view application). Some of these validation procedures have  
161 been described elsewhere (García-Pérez et al., 2008).

162

163 We calculated the total annual amount of emissions (expressed in tonnes) for  
164 each of the carcinogens classified as recognized and suspected by the IARC (Group 1,  
165 2A and 2B), that had been emitted by industrial facilities into the air in the proximity  
166 (defined as less than 5 km) of population centers in the period 2007-2010. Moreover,  
167 we also calculated the percentage change from 2007 to 2010 of the total annual amount  
168 for each of the carcinogen emissions.

169

170 Furthermore, we also determined the total amount of emissions to air of  
171 carcinogens classified as recognized and suspected by the IARC (Group 1, 2A and 2B)  
172 released by the industrial facilities in the 2007-2010 period in the proximity of towns in  
173 Spain (5km) by industrial group. These groups were formed based on similarities in  
174 their pollutant emission patterns (García-Pérez et al., 2015c).

175

176           The "exposed" population was estimated as the annual average resident  
177 population of any town situated less than 5 km from the emission sources of each  
178 substance. We chose the distance of 5 km because it was the distance that achieved the  
179 best balance between identifying the risk and obtaining a sufficient number of observed  
180 deaths to provide enough statistical power in the majority of our group's ecological E-  
181 PRTR-based studies of cancer mortality and industrial pollution in Spain.

182

183           Additionally, to describe the spatial distribution of the municipal exposure to the  
184 recognized carcinogens by the IARC (Group I) released to air, the total amount was  
185 plotted on a map by municipality for each year.

186

187           We also summarized the most relevant results and conclusions reported by  
188 ecological E-PRTR-based studies of cancer mortality and industrial pollution in Spain  
189 based on the data recorded by our group from 2007 to 2010. In these studies, based on  
190 spatial epidemiology techniques, relative risks (RRs) of dying from cancer between  
191 exposed and non-exposed municipalities were estimated using mixed Poisson regression  
192 models or Bayesian conditional autoregressive models proposed by Besag, York and  
193 Mollié (Besag et al., 1991) with explanatory variables. And the industrial pollution  
194 exposure was defined as the proximity of population centroids to pollutant sources,  
195 considering towns without any nearby pollutant industry as the reference for  
196 comparison purposes.

197

198           In the Poisson mixed effects model, province was included as a random effects  
199 term to enable geographic variability and to account for extra-Poisson dispersion.

200 Unexposed towns belonging to the same geographic setting (province) were considered

201 as the reference group in each case. In the BYM Bayesian autoregressive models, on the  
202 other hand, the random effects terms included two components: a spatial term  
203 containing municipal contiguities and the municipal heterogeneity term in order to  
204 control for the possible spatial effects of dependence and heterogeneity.

205

206 All estimates were adjusted for the following standardized sociodemographic  
207 indicators: population size, percentage of illiteracy, percentage of farmers, and  
208 percentage of unemployed, average persons per household and mean income as  
209 reported. They were chosen as potential confounders for their availability at a municipal  
210 level, potential explanatory ability vis-à-vis certain geographic mortality patterns and  
211 because they have proven to be useful in other studies: population size, percentage of  
212 illiteracy, percentage of farmers, and percentage of unemployed, and average persons  
213 per household according to the 1991 census; and mean income as reported by the  
214 Spanish Market Yearbook.

215

216 In this manuscript, only excess risks of cancer mortality observed in these  
217 studies in either sex not explained by random chance are shown. Finally, we also  
218 summarized some relevant considerations about the interpretation of the results. All  
219 statistical analyses and maps were performed using R Software.

220

### 221 **3. Results**

222

#### 223 *3.1. Population exposure to industrial pollution*

224

225           According to the results shown in Table 1, though the amounts discharged in the  
226 proximity of towns centers have in many instances been reduced, emissions of benzene,  
227 polycyclic aromatic hydrocarbons (PAHs), dioxins+furans and polychlorinated  
228 biphenyls (PCBs) nevertheless rose.

229

230           It should also be noted that heavy metals had been emitted into the air near  
231 population centroids in considerable quantities, e.g., 20 metric tonnes (Mt) of arsenic,  
232 63 Mt of chromium, 9 Mt of cadmium and 210 Mt of nickel, during the 2007-2010  
233 period.

234

235           When examining the total annual amount of emissions by industrial group (see  
236 Table 1 SM), one observes that emissions of PM10 can be found in any of the industrial  
237 groups. Emissions of dioxins+furans, on the other hand, are only found in a few groups  
238 like Combustion, Production and processing of metals or Organic chemical industry. In  
239 general, however, almost all industrial groups release more than one of the substances  
240 that have been analyzed.

241

### 242 *3.2. Spatial distribution of exposure*

243

244           The total amount of IARC Group-1 carcinogen emissions in each of the 8,098  
245 Spanish municipalities by year is shown in Fig. 1. There were 1,390, 1,456, 1,505, and  
246 1,481 exposed towns in 2007, 2008, 2009, and 2010, respectively, which had emissions  
247 of carcinogens in their vicinity. Most of them are the same towns in all the years of the  
248 study period.

249

250           It should also be noted that the towns where there have been emissions of  
251 carcinogens in their proximity are similar during the four-year period. Moreover, the  
252 total amount of carcinogen released in the towns is also similar, with high total amounts  
253 of carcinogen emissions found in the proximity of towns in the southwest, east and  
254 north of the country. Nevertheless, there were towns exposed to industrial pollution  
255 throughout the territory.

256

### 257 *3.3. Exposed population*

258

259           In relation to the "exposed" population, the average population residing less than  
260 5 km from emission sources of IARC Group I carcinogenic substances was 9.6 million  
261 (see Table 1). If the radius of exposure were reduced to 2 km from emission sources, the  
262 average population figures would be 2 million (data not shown) for Group 1.

263

### 264 *3.4. Cancer mortality and industrial pollution in Spain*

265

266           Tables 2 and 3 show a summary of the results of ecological studies on mortality  
267 due to cancer and industrial pollution in Spain, by type of tumor and industrial sector,  
268 respectively. Exploratory studies of all cancers had been undertaken, both by the  
269 industrial sector (Table 2) and for specific tumors which displayed an association with  
270 proximity to pollutant sources in a variety of sectors (Table 3). Excess mortality shown  
271 was around 17% (median value of the RRs in those statistical significant associations in  
272 men and women) and centered on malignant tumors of the digestive system and  
273 respiratory tract, gallbladder cancer, leukemias, prostate, breast and ovarian cancers.  
274 Within each sector, there were groups in which excess mortality risk was concentrated

275 (e.g., the use of coal as fuel in power stations and lung and gallbladder cancer, or the  
276 extraction of anthracite, bituminous coal, and lignite in mines and colorectal cancer).

277

### 278 *3.5. Interpretation of the results*

279

280 The following are some relevant aspects in relation to the interpretation of the  
281 results:

282 a) The statistical significance of any findings does not imply a causal relationship due to  
283 the study design.

284 b) The magnitude of the association effects found is small and logical, in line with the  
285 environmental risks shown in other works.

286 c) Current industrial facilities are probably not comparable to the old ones at many  
287 levels. Thus, it is important to take into account the induction period of the exposure to  
288 the pollutants emitted by the facilities to ensure that they may have been involved in the  
289 generation of cancer. In the studies shown here, years of activity was used as a criterion  
290 for the inclusion of industries.

291 d) The exposure time is also very important to determine a causal effect. In the studies  
292 shown in this manuscript, where the causal effect is not assessed, the beginning years of  
293 the industrial facility activities were taken into account to control this exposure time.

294 e) The exposure dose (for example, the amount of emission released) has not been taken  
295 into account in any of the reviewed studies.

296 f) In the reviewed studies, many comparisons are made and the probability of false  
297 positives increases (positive relationships found that are really not). However, the  
298 number of statistically significant excess risks is much higher than the number we  
299 would expect to find at random and although there are mathematical methods to control

300 this problem of multiple comparisons, they have not been developed in the context of  
301 the Bayesian models performed.

302 g) The ecological fallacy is present in the studies that are shown because there is not any  
303 information about individual exposure to possible agents that cause the disease.

304 h) There are some uncontrolled variables (such as pollution from traffic, tobacco,  
305 natural radiation, etc.) in the studies that could be confounding the results.

306

#### 307 **4. Discussion**

308

309         According to the E-PRTR-IPPC record of substances emitted during the 2007-  
310 2010 period in Spain, though there has been a reduction in the emission into air of many  
311 carcinogens there is still a high level of carcinogen emissions at sites lying very close to  
312 population centroids. However, detailed records of emissions into the air have only been  
313 kept during the four years in which reporting to the register has been compulsory, thus  
314 only a minimal period of the history of industrial emissions has been taken into account.  
315 There is no way of knowing whether the amount of pollutants released in previous years  
316 might have been similar to or higher than those for 2007.

317

318         The reduction in the emission of many carcinogens reported for Spain, which  
319 has also been reported for other countries (Fauser et al., 2013), could be related to the  
320 period of economic crisis that Spain experienced during the 2008-2010 period  
321 (Fernández-Navarro et al., 2016) where surely many industries had to reduce their  
322 productions and consequently, they reduced their emissions. Moreover, as pointed out  
323 in the introduction section of this manuscript, some industrial facilities have introduced

324 technical improvements in their production processes in recent years and thus achieved  
325 reductions in their pollutant emissions.

326

327 In relation to the spatial distribution of exposure, there were towns exposed to  
328 industrial pollution throughout the whole territory, although there is a high level of the  
329 IARC Group I-carcinogens emissions in the proximity of several towns in the  
330 southwest, east and north of the country. These zones correspond to the most  
331 industrialized regions of Spain.

332

333 It should be noted that the registration of the amounts reported as having been  
334 emitted provides no way of validating the information for each of the installations,  
335 though it would seem logical to assume that, at the very least, these would represent the  
336 amounts really released. Moreover, although the emissions shown correspond to a very  
337 short and very recent period, they nevertheless involve hundreds of tonnes emitted into  
338 the air extremely close to population centers. Given their magnitude, these emissions  
339 could have important consequences on long-term malignant tumor incidence.

340

341 Upon examination of the different exploratory epidemiological studies of our  
342 group that have targeted specific industrial sectors or tumors, statistically significant  
343 excess mortality were found in populations residing close to emission sources. Certain  
344 industrial sectors seem to influence the excess risk detected for different tumor sites, as  
345 is the case of mining activity and hazardous waste. This latter sector encompasses  
346 heterogeneous subgroups with a great number of different emissions (incinerators, scrap  
347 metal + end-of-life vehicles, oil waste, solvents, and physical/chemical treatment).  
348 Furthermore, certain types of cancer sites, such as colon-rectum, pleural, ovary,

349 prostate, and breast, have been associated with residence in the proximity of facilities  
350 belonging to different industrial sectors, and more detailed study is thus required.  
351 Whereas some of these associations are supported by previous studies (e.g.: stomach  
352 cancer and mining (Wang et al., 2011; Weinberg et al., 1985), others are novel (e.g.:  
353 kidney cancer and scrap metal + end-of-life vehicles (García-Pérez et al., 2013) or  
354 ovarian cancer and fertilizers (García-Pérez et al., 2015a).

355

356           Additionally, the presence of excess risks in men and women supports the  
357 hypothesis of environmental exposure. In the case of lung cancer, excess risks are found  
358 among men, but not among women (mining, combustion, incinerators), which might  
359 point towards occupational exposures or an interaction between smoking and industrial  
360 air pollution. In this latter respect, most epidemiological studies on air pollution and  
361 lung or other cancers have addressed tobacco smoking as a potential confounding  
362 factor, which has been controlled for through stratification or modelling (Samet and  
363 Cohen, 2006). Some studies provide information on effect modification and, in general,  
364 point to the synergy between air pollution and smoking (Samet and Cohen, 1999), with  
365 the attributable risk for joint exposure being higher than 30%. Another possibility is that  
366 the results for lung cancer in women reflect the rural nature of the exposed towns: the  
367 prevalence of smokers in rural settings can be assumed to be lower than that in urban  
368 settings, thus giving rise to lower RR values in exposed areas. No data could be  
369 obtained on the prevalence of smoking by sex in the towns, which would have allowed  
370 us to control for this in the models. In Spain, the women cohorts who initiated smoking  
371 are all post-1940 (López-Abente et al., 1995).

372

373 In relation to other associations that suggest occupational exposures (found only  
374 in men or in women), the excess risk of colorectal cancer mortality found only in men in  
375 those municipalities in the proximity of metallurgical facilities is a good example  
376 according with the evidence. On the one hand, it has been suspected that exposures  
377 deriving from work in the metal industry might possibly be related to tumors of the  
378 digestive system (Firth et al., 1999). On the other hand, however, there is evidence to  
379 show that exposure to metalworking fluids is associated with colorectal cancer (Calvert  
380 et al., 1998).

381

382 There is also some evidence indicating a potential environmental exposure  
383 (found in men and in women). This is the case for the association found between  
384 thyroid gland cancer mortality and underground coal mining facilities, for example. It  
385 should be noted that the best-evidenced etiologic factor implicated in thyroid cancer is  
386 ionizing radiation. McBride et al. (McBride et al., 1978) examined the uranium and  
387 thorium content of fly ash from coal-fired power plants in Tennessee and Alabama  
388 (USA). They estimated radiation exposure around the coal plants and compared it with  
389 exposure levels around a boiling-water reactor and pressurized-water nuclear power  
390 plants. The estimated radiation doses ingested by those living near the coal plants were  
391 equal to or higher than doses for those living around the nuclear facilities. This fact may  
392 support the idea of a possible association between coal mines and thyroid cancer. In  
393 addition, Lope et al. (Lope et al., 2006) found a clear pattern of excess thyroid cancer  
394 mortality in the north of Spain, where most of the country's coal mines are located,  
395 indicating that environmental factors might provide possible etiologic hypotheses to be  
396 kept in mind in future geographic studies.

397

398           In ecological cancer mortality studies where proximity of pollutant sources was  
399 considered an exposure, statistical associations were found which indicate the  
400 aforementioned excess mortality. These studies may display biases deriving from errors  
401 of classification of what is deemed to be exposure, and have been the subject of  
402 criticism (Cox et al., 2013). Unless the errors of classification of exposure are different  
403 for the groups being compared, these types of biases tend to mask the associations by  
404 shifting the relative risks towards unity (Copeland et al., 1977). In these kinds of  
405 studies, exposure is characterized by the distance of the centroids of population centers  
406 to the industrial pollutant sources, and is based on an isotropic model (homogeneous  
407 dispersion of pollutants around the source), with the result that neither meteorological  
408 variables (e.g., prevailing winds in terms of both direction and intensity) nor  
409 topographical variables are taken into account. Similarly, such studies also fail to take  
410 the mobility and movements of persons and individual exposures (smoking, diet, and  
411 occupation) into account.

412

413           Other limitations are related to the impossibility of estimating intensity, duration  
414 and variability of exposure. Populations residing in the proximity of pollutant industries  
415 could potentially be exposed to large amounts of toxic substances. However, it was not  
416 possible to estimate the intensity, duration or even the variability of exposure, due to a  
417 lack of knowledge about the dates when emissions began, the annual amounts involved,  
418 and the influence of meteorology on the dispersion and spread of pollutants. Moreover,  
419 the heterogeneity of the industrial facilities within the same industrial group or other  
420 non-industrial sources of carcinogenic pollutants were not taken into account, which are  
421 other possible sources of bias.

422

423           Due to the methodological shortcomings and limitations mentioned, these  
424 studies are considered exploratory and do not allow for causal associations to be  
425 established. However, although the magnitude of the effects (RR) shown is not very  
426 high and the excess risks tend to go no higher than 50%, the sheer size of the population  
427 that is potentially exposed has no possibility of minimizing the associated health impact,  
428 and it makes industrial pollution a serious problem.

429

430           It should also be noted that mortality rates used in these studies depend on  
431 survival, and therefore on advances in medical technology. Moreover, the mechanisms  
432 for disparities in cancer survival are multidimensional, and vary according to the type of  
433 cancer, the specific health care system involved. These mechanisms may pertain to  
434 screening, treatment, diagnostic conditions, access to specialized care, or follow-up  
435 modalities, possibly inducing spatial heterogeneities in cancer mortality. In Spain, for  
436 example, the 5-year survival rates for Colon and Pleural cancer are 57.1% and 3.3%,  
437 respectively (De Angelis et al., 2014; Francisci et al., 2015). Because the Spanish  
438 National Health Service ensures equity in access to health care, there is no reason to  
439 believe that there would be health care differences which might condition geographical  
440 disparities in mortality which would also be related to proximity to pollutant sources  
441 (López-Abente et al., 2007).

442

443           There were also several study limitations, one of which was the estimation of  
444 population exposure to industrial pollution by referencing the distance from town  
445 centroids to industrial facilities. We assumed an isotropic model of exposure. This could  
446 introduce a problem of misclassification, because real exposure is critically dependent  
447 on other variables, such as prevailing winds or geographic landforms. To address these

448 challenges, there are other methodologies for exposure evaluation (Nieuwenhuijsen et  
449 al., 2006). However, because we do not have relevant information for these models like  
450 meteorological data, we decided to use the distance for determining exposure.

451

452 A further possible bias lies in the use of centroids as coordinates for pinpointing  
453 the entire population of a town, when, in reality, the population may be fairly widely  
454 dispersed. We assumed that the whole municipal population was exposed to the same  
455 type and amount of pollutant substances. Nevertheless, the use of small areas as units  
456 reduces the risks of ecologic bias and misclassification stemming from these  
457 assumptions (Richardson et al., 2004).

458

459 Moreover, a critical decision was assessing only the emissions of industrial  
460 facilities into the air that were located in the proximity (less than 5 km) of population  
461 centers. This distance of 5 km was the best distance for detecting risks and having  
462 enough statistical power in the majority of the studies reviewed in this manuscript. In  
463 that way, the description of the emissions at this distance could be a good picture of the  
464 industrial pollution assessed in the studies performed.

465

466 Another limitation was only considering the emissions released to the air,  
467 instead of other routes of pollutant intake like drinking water, diet, or soil. However, we  
468 tried to give an overall picture of a more related route, perhaps with the distance used in  
469 the definition of exposure assuming isotropic models. On the other hand, because there  
470 are other non-industrial sources of carcinogens, exposure does not only depend on the  
471 industrial emissions.

472

473           Finally, it is important to stress that ecological studies using PRTRs are a useful  
474 tool, not only for proposing etiological hypotheses about the risk entailed in living close  
475 to industrial pollutant sources which regularly emit toxic substances into the  
476 environment, but also for providing data to account for situations of higher mortality in  
477 specific areas. Moreover, the limitations inherent in these types of studies may be offset  
478 by their viability, due to their low cost and usefulness in environmental epidemiology. It  
479 is currently very difficult to obtain individual exposure data in order to study cancer risk  
480 in the vicinity of industries, but it is equally true that the use of biomarkers (CDC, 2014)  
481 and new individual pollutant monitoring systems (Snyder et al., 2013) are both essential  
482 for progressing along this route.

483

484           It should be also noted that, apart from the EU, many other countries have  
485 PRTRs. Application of a comparative approach in the United States, Canada and  
486 Australia shows significant differences in PRTR systems across countries and suggests  
487 that the mere presence of a PRTR may not lead to reduced industrial emissions (Kerret  
488 and Gray, 2007). Even so, implementation of PRTRs can play an important role in  
489 improving the quality of the environment, if the population, investors and consumers  
490 recognize the environmental policy pursued by industries and their efforts to protect the  
491 environment.

492

493           Moreover, the mere presence of a registry with public information is an element  
494 of great importance for the control of industrial emissions, a mechanism which, until  
495 now, had been lacking in Spain for many highly toxic emissions. Seemingly "the  
496 damage is done" but, when one considers the great number of people exposed, a small

497 reduction in airborne pollutants could have a sizeable effect on the prevention of many  
498 cases of cancer and other diseases (Boldo et al., 2014).

499

## 500 **5. Conclusions**

501

502 Characterization of E-PRTR-IPPC reported emissions and the results of  
503 epidemiological studies based on registry data suggest that those who reside in towns  
504 situated near industrial pollutant sources have a greater risk of cancer mortality than  
505 those who live in non-industrialized areas, though it is difficult to separate the effect of  
506 industrial emissions from that of other types of exposure. Nevertheless, bearing in mind  
507 both that express recognition of the carcinogenicity of environmental pollution which  
508 includes industrial pollution and that the amount of carcinogens issued into the air by  
509 industries lying very close to population centers is considerable, reduction in pollutant  
510 emissions has to be seen as a mandatory goal.

511

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716

717 **Figure/table legends**

718

719 Figure 1. Total amount of IARC Group I carcinogen emissions in the proximity of the  
720 8,098 Spanish towns by year in the 2007-2010 period.

721

722 Table 1. Emissions to air of carcinogens released by the industrial facilities (2007-2010)  
723 in the proximity of towns in Spain (5km). Data expressed in tonnes per year (except for  
724 dioxins and furanes which are expressed in Kg).

725

726 Table 2. Mortality relative risks (RR) and confidence intervals (95% CI) /credibility  
727 intervals (95% CrI) from several cancers comparing mortality in towns situated at a  
728 distance of less than 5 km from installations of different industrial sectors with mortality  
729 in more remote municipalities without industries. Only RRs with intervals not including  
730 1 in either men, women, or both are shown here.

731

732 Table 3. Mortality relative risks (RR) and credibility intervals (95% CrI) from pleural,  
733 colorectal, prostate, breast and ovarian cancers comparing mortality in towns situated at  
734 a distance of less than 2 km from installations of different industrial sectors with  
735 mortality in more remote municipalities without industries. Only RRs with CrIs not  
736 including 1 in either men, women, or both are shown here.

737